

REPORT OF THE AUDITOR OF PUBLIC ACCOUNTS AUDIT EXAMINATION OF THE MENIFEE COUNTY FISCAL COURT

Fiscal Year Ended June 30, 1999

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EXECUTIVE SUMMARY

MENIFEE COUNTY FISCAL COURT HERSHELL SEXTON, COUNTY JUDGE/EXECUTIVE FISCAL YEAR ENDED JUNE 30, 1999

Menifee County has several cash flow and cash management problems. During the 1999 fiscal year, the County had overdraft charges in their bank accounts in excess of \$15,000. The majority of the bank charges occurred in the payroll account. At one point, the payroll account was overdrawn \$69,686. The bank "covered" the County's overdrafts even though the account balance fell to a negative \$69,686.

COMMENTS:

- Expenditures Should Not Exceed The Budgeted Amount
- County Funds Should Not Have Deficit Balances
- The County Treasurer's Annual Statement Should Be Presented To The Fiscal Court
- The County Should Maintain Adequate Documentation For Expenditures And Present All Claims To The Fiscal Court For Review
- The Fiscal Court Should Invest Moneys In Interest-Bearing Accounts
- The County Should Have A Written Agreement To Protect Their Deposits
- The County Had A Lack Of Segregation Of Duties
- The County Should Record All Receipts
- The County Treasurer Should Breakdown The Miscellaneous Account In The Future
- The County Should Maintain Adequate Documentation For Payroll
- The County Judge Should Receive The Statutory Maximum
- The County Should Practice Better Cash Management.

Fiscal Court Financial Condition

The County had deficit balances in the Jail Fund, LGEA Fund, and payroll revolving accounts of \$6,975, \$643, and \$22,706. The General Fund has a cash balance of \$7,279 and the Road Fund had a cash balance of \$93,603. The County needs to keep additional cash reserves.

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CERTIFICATION OF COMPLIANCE – LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM



Edward B. Hatchett, Jr. Auditor of Public Accounts

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Mike Haydon, Secretary, Revenue Cabinet
Honorable Hershell Sexton, Menifee County Judge/Executive
Members of the Menifee County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of assets, liabilities, and fund balances arising from cash transactions of Menifee County, Kentucky, as of June 30, 1999, and the related statement of cash receipts, cash disbursements, and changes in cash balances for the year then ended. These financial statements are the responsibility of the Menifee County Fiscal Court. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards, <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for Fiscal Court Audits</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

Menifee County, Kentucky, prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the cash basis and laws of Kentucky. Consequently, certain revenues and the related assets are recognized when received rather than when earned, and certain expenses are recognized when paid rather than when a liability is incurred. The cash basis accounting system does not require an entity to maintain a general fixed asset group or a general long-term debt group of accounts. Accordingly, the accompanying financial statements are not intended to present financial position and results of operations in conformity with generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the assets, liabilities, and fund balances arising from cash transactions of Menifee County, Kentucky, and the related statement of cash receipts, cash disbursements, and changes in cash balances as of and for the year ended June 30, 1999, in conformity with the cash basis of accounting described above.

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Mike Haydon, Secretary, Revenue Cabinet
Honorable Hershell Sexton, County Judge/Executive
Members of the Menifee County Fiscal Court

Our audit was performed for the purpose of forming an opinion on the financial statements of Menifee County, Kentucky, taken as a whole. The information provided on the accompanying schedules is presented for purposes of additional analysis and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly presented, in all material respects, in relation to the financial statements taken as a whole.

Based on the results of our audit, we present the accompanying comments and recommendations, included herein, which discuss the following areas of noncompliance:

- County Funds Should Not Have Deficit Fund Balances
- The County Should Practice Better Cash Management
- Expenditures Should Not Exceed The Budgeted Amounts
- The County Should Maintain Adequate Documentation For Expenditures And Present All Claims To The Fiscal Court For Review
- The Fiscal Court Should Invest Moneys In Interest-Bearing Accounts
- The County Should Have A Written Agreement To Protect Deposits
- The County Should Record All Receipts
- The County Should Maintain Adequate Payroll Files
- The County Judge Should Receive The Statutory Maximum Salary
- The County Lacked An Adequate Segregation of Accounting Duties

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated April 11, 2000, on our consideration of Menifee County, Kentucky's compliance with certain provisions of laws, regulations, contracts, and grants, and internal control over financial reporting.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - April 11, 2000

MENIFEE COUNTY OFFICIALS

Fiscal Year Ended June 30, 1999

Hershell Sexton County Judge/Executive

John Nefzger County Attorney

Jo Ann Curtis County Clerk

Karen Wells Circuit Court Clerk

Rodney Coffey Sheriff
Ruby Morrison Jailer

Jim Lawson Property Valuation Administrator

Vicky Swartz County Treasurer

Mike Perry

Ricky Bair

Adron Carty

Magistrate

Bill Ledford

Magistrate

Glenn Mullins

Magistrate

Gary Shrout

Coroner

Magistrate

Magistrate

Magistrate

STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS

MENIFEE COUNTY STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS

June 30, 1999

<u>Assets</u>		
General Fund - Cash	\$	7,279
Road and Bridge Fund - Cash	7	93,603
911 Emergency Fund - Cash		1,978
Fire Protection Fund - Cash		1,388
Parks and Recreation Fund - Cash		592
Voted Health Center Bond Fund (Note 4):		
Moneys in the Hands of-		
State Local Finance Officer		16,101
Total Assets	\$	120,941
Liabilities and Fund Balances		
<u>Liabilities</u>		
Jail Fund - Cash Deficit	\$	6,975
Local Government Economic Assistance Fund - Cash Deficit		643
Payroll Revolving Fund - Cash Deficit		22,706
Voted Health Center Bond Fund:		
Bonds Matured and Unpresented (Note 4)		15,000
Interest Matured and Unpresented		1,101
Fund Balances		
Reserved:		
911 Emergency Fund	\$	1,978
Fire Protection Fund		1,388
Parks and Recreation Fund		592
Unreserved:		
General Fund		7,279
Road Fund		93,603
Jail Fund		(6,975)
Local Government Economic Assistance Fund		(643)
Payroll Revolving Fund		(22,706)
Total Liabilities and Fund Balances	\$	120,941

The accompanying notes are an integral part of the financial statements.



STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

MENIFEE COUNTY STATEMENT OF CASH RECEIPTS. CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

Fiscal Year Ended June 30, 1999

	To	tals				d and		
	(M	emorandum	Gen	eral	Brio	lge		
Cash Receipts	On	ly)	Fun	d	Fun	d	Jail	Fund
Schedule of Operating Revenue Transfers In	\$	1,616,127 425,049	\$	723,436 65,830	\$	718,179 270,267	\$	28,411 65,874
Total Cash Receipts	\$	2,041,176	\$	789,266	\$	988,446	\$	94,285
Cash Disbursements								
Comparative Schedule of Final Budget and Budgeted Expenditures Transfers Out	\$	1,534,730 425,049	\$	423,032 359,219	\$	863,997 36,799	\$	102,178
Total Cash Disbursements	\$	1,959,779	\$	782,251	\$	900,796	\$	102,178
Excess (Deficiency) of Cash Receipts Over (Under) Cash Disbursements Cash Balance - July 1, 1998	\$	81,397 31,926	\$	7,015 264	\$	87,650 5,953	\$	(7,893) 918
Cash Balance - June 30, 1999	\$	113,323	\$	7,279	\$	93,603	\$	(6,975)

MENIFEE COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES Fiscal Year Ended June 30, 1999 (Continued)

Loca	al									
Gov	ernment	911								
Ecor	Economic		rgency	Fire		Park	s and	Vote	ed Health	
Assi	istance	Serv	rices	Prote	ection	Reci	reation	Center		
Func	d	Func	1	Fund		Func	1	Bond Fund		
\$	77,003 11,228	\$	59,112 4,700	\$	1,529	\$	8,457 7,150	\$		
\$	88,231	\$	63,812	\$	1,529	\$	15,607	\$	0	
\$	59,858 29,031	\$	68,101	\$	1,406	\$	16,158	\$		
\$	88,889	\$	68,101	\$	1,406	\$	16,158	\$	0	
\$	(658) 15	\$	(4,289) 6,267	\$	123 1,265	\$	(551) 1,143	\$	16,101	
\$	(643)	\$	1,978	\$	1,388	\$	592	\$	16,101	

MENIFEE COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 1999

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The financial statements of Menifee County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the GASB Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Based upon the criteria stated in GASB 14, management has included the Menifee County Building Commission as part of the reporting entity.

B. Fund Accounting

Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. The government uses funds to report on its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts.

C. Basis of Accounting

The financial statements were prepared on a cash basis of accounting pursuant to Kentucky Revised Statute (KRS) 68.210 as recommended by the State Local Finance Officer. Consequently, certain revenues and related assets are recognized when received rather than when earned, and certain expenses are recognized when paid rather than when a liability is incurred. The cash basis accounting system does not require an entity to maintain a general fixed asset group or a general long-term debt group of accounts.

D. Legal Compliance - Budget

The Menifee County budget is adopted on a cash basis of accounting and laws of Kentucky as required by the State Local Finance Officer. The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

E. Cash and Investments

Cash includes amounts in bank accounts, and investments are stated at cost. Investments may include certificates of deposit on the financial statements; however, for the purpose of disclosing credit risk (Note 3), investments exclude certificates of deposit.

MENIFEE COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 1999 (Continued)

Note 1. (Continued)

E. Cash and Investments (Continued)

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

F. Related Organizations

A related organization is an entity for which a primary government is not financially accountable. It does not impose will or have a financial benefit or burden relationship, even if the primary government appoints a voting majority of the related organization's governing board. Based on these criteria, the following is considered to be a related organization of Menifee County Fiscal Court: Menifee County Sanitation District #1.

Note 2. Employee Retirement System

The county has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system which covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 8.65 percent. Hazardous covered employees are required to contribute 7 percent of their salary to the plan. The county's contribution rate for hazardous employees was 18.21 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement Systems' annual financial report.

MENIFEE COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 1999 (Continued)

Note 3. Deposits

The county maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the county and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. The depository institution has pledged or provided sufficient collateral, and the depository institution's board of directors or loan committee approved the pledge or provision. However, the depository institution did not have a written agreement with the county securing the county's interest in the collateral.

Note 4. Voted Health Center Bond Fund

The county issued \$100,000 of 6.1%, 6.2%, and 6.3% Voted General Obligation unlimited tax health center bonds dated March 1, 1974, with interest payable semiannually on March 1 and September 1. The issue is completely retired.

The moneys in the hands of the State Local Finance Officer consist of matured and unpresented bonds and interest coupons as follows. According to the State and Local Finance Officer, there are no bank statements available, and we were unable to determine if these funds actually exist.

For paying bonds #16-18	\$ 15,000
For paying interest coupons #16-18	 1,101
Total	\$ 16,101

Note 5. Insurance

For the fiscal year ended June 30, 1999, Menifee County was a member of the Kentucky Association of Counties' All Lines Insurance Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

Note 6. Contingent Liability

Ohio Casualty Company has contacted Menifee County Fiscal Court concerning a claim against Menifee County for \$250,617, relating to payment of insurance premium taxes assessed to Ohio Casualty Company by Menifee County. The county maintains the tax was paid by Ohio Casualty Company voluntarily and with notice and therefore the claim is invalid.

COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

MENIFEE COUNTY COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

Fiscal Year Ended June 30, 1999

	Budg	Budgeted		Actual		Over	
	Oper	Operating		Operating		der)	
Budgeted Funds	Reve	enue	Revenue		Budget		
C 15 1	Ф	444.672	ф	702.426	ď	270.762	
General Fund	\$	444,673	\$	723,436	\$	278,763	
Road and Bridge Fund		701,496		718,179		16,683	
Jail Fund		77,302		28,411		(48,891)	
Local Government Economic Assistance Fund		88,038		77,003		(11,035)	
911 Emergency Fund		68,085		59,112		(8,973)	
Fire Protection Fund		1,499		1,529		30	
Parks and Recreation Fund		19,383		8,457		(10,926)	
Federal Grant Fund		539,693				(539,693)	
State Grant Fund		50,000				(50,000)	
Totals	\$	1,990,169	\$	1,616,127	\$	(374,042)	
Deconciliation							
Reconciliation							
Total Budgeted Operating Revenue Above					\$	1,990,169	
Add: Prior Year Surplus Budgeted					4	2,227	
Tida. Titor Total Surprus Budgeted							
Total Operating Budget Per Comparative Schedule							
Of Final Budget and Budgeted Expenditures					\$	1,992,396	
1					_)	

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MENIFEE COUNTY SCHEDULE OF OPERATING REVENUE

Fiscal Year Ended June 30, 1999

	Totals (Memorandum Only)		General Fund		Road and Bridge Fund		Jail Fund	
Revenue From Local Taxes								
and Excess Fees								
Sheriff:								
Taxes	\$	107,619	\$	106,090	\$		\$	
County Clerk:								
Deed Transfer Tax		10,446		10,446				
Occupational Licenses		173		173				
Delinquent Taxes		5,730		5,730				
Delinquent Taxes - State Treasurer		7,540		7,540				
Bank Franchise		2,484		2,484				
Excess Fees - 1998		21,000		21,000				
Tangible Personal Property Taxes:								
Other Counties		7,578		7,578				
County Clerk		30,248		30,248				
Insurance Premium Tax		398,352		398,352				
In Lieu of Taxes:								
U.S. Treasurer		24,669		24,669				
Totals	\$	615,839	\$	614,310	\$	0	\$	0
				,	·			
Federal Receipts - U.S. Treasurer								
COPS Grant	\$	5,075	\$	5,075	\$		\$	
KLEFFP Grant		5,773		5,773				
Totals	\$	10,848	\$	10,848	\$	0	\$	0

Local						
Government	911					
Economic	Emergency	Fire		Parks and		
Assistance	Services	Protect	ion	Recreation		
Fund	Fund	Fund		Fund		
\$	\$	\$	1,529	\$		

\$ 0	\$ 0	\$ 1,529	\$ 0
\$	\$	\$	\$
\$ 0	\$ 0	\$ 0	\$ 0

	•	morandum	Gene	eral	Bric	•		
	Only	y)	Fund	<u> </u>	Fun	<u>d</u>	Jail 1	Fund
Kentucky State Treasurer								
Jail:								
Allotments	\$	24,000	\$		\$		\$	24,000
Medical Allotments		1,611						1,611
Driving Under The Influence Fees		923						923
Circuit Clerk		1,497						1,497
County Road Aid		398,728				398,728		
Public Defender Allotment		9,601		9,601				
Truck License Distribution		161,449				161,449		
National Forest		26,750				26,750		
Courthouse Rental - Administrative								
Office of the Courts		12,784		12,784				
Refunds:								
Legal Process Tax		45		45				
Severance Taxes:								
Coal		25,542						
Mineral		51,461						
Board of Assessments		200		200				
Grants:								
Disaster and Emergency Services								
Reimbursement		900		900	-			
Totals	\$	715,491	\$	23,530	\$	586,927	\$	28,031

Local			
Government	911		
Economic	Emergency	Fire	Parks and
Assistance	Services	Protection	Recreation
Fund	Fund	Fund	Fund
\$	\$	\$	\$

25,542 51,461

\$ 77,003	\$ 0	\$ 0	\$ 0

	Totals (Memorandum					Road and Bridge		
	On	ly)	Fun	d	Fun	d	Jail	Fund
Miscellaneous Revenue								
Interest	\$	1,611	\$	1,611	\$		\$	
Swimming Pool and Park Revenue		8,295						
Rents and Leases:								
Gateway Health Department		6,000		6,000				
Gateway Regional Health		29,820		29,820				
Provident Bank		19,843		19,843				
Commonwealth of Kentucky		5,040		5,040				
Soil Conservation Office		2,100		2,100				
Reimbursements:								
Telephone		1,398		1,324		74		
Election Expense		2,802		2,802				
Road		111,557				111,557		
Telephone 911 Fees		59,112						
Miscellaneous Items		26,371		6,208		19,621		380
Totals	\$	273,949	\$	74,748	\$	131,252	\$	380
Total Operating Revenue	\$	1,616,127	\$	723,436	\$	718,179	\$	28,411

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Local				
Government	911			
Economic	Emergency	Fire	Parks a	nd
Assistance	Services	Protection	Recrea	tion
Fund	Fund	Fund	Fund	
\$	\$	\$	\$	
				8,295

	59,112		
			 162
\$ 0	\$ 59,112	\$ 0	\$ 8,457
\$ 77,003	\$ 59,112	\$ 1,529	\$ 8,457

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COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

MENIFEE COUNTY COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

Fiscal Year Ended June 30, 1999

	Final Budget		Budgeted Expenditures		Under (Over) Budget	
GENERAL FUND						
General Government						
Office of County Judge/Executive: Salaries-						
County Judge/Executive	\$	19,076	\$	18,000	\$	1,076
Secretaries		3,227		3,003		224
Office Materials and Supplies		774		774		
Office of County Attorney: Salaries-						
County Attorney		4,152		4,152		
Secretaries		2,535		2,535		
Office Materials and Supplies		1,056		1,056		
Office of County Clerk:						
Fees		1,500				1,500
Office of Sheriff:						
Deputies Salaries		33,504		33,504		
Advertising Tax Bills		2,235		1,109		1,126
Materials and Supplies		1,877		1,877		1,120
Deputies Expenses		10,000		3,494		6,506
Office Repairs		5,500		3,818		1,682
Sheriff's Tax Settlement		1,550		1,550		-,
Fiscal Court:						
Magistrates Salaries		6,732		6,446		286
Copy Machine		3,995		2,336		1,659
Membership Dues		3,990		2,330 3,990		1,039
Telephone		7,736		7,736		
Telephone		1,130		7,750		
Office of Property Valuation Administrator:						
Statutory Contribution		10,058		10,058		

MENIFEE COUNTY COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES Fiscal Year Ended June 30, 1999 (Continued)

(Continued)					I I adam	
	Final Budget		Budgeted Expenditures		Under (Over) Budget	
GENERAL FUND (Continued)						
General Government (Continued)						
Office of County Treasurer:						
County Treasurer Salary Printing and Advertising	\$	6,898 2,868	\$	6,888 2,868	\$	10
County Law Library:						
Law Librarian Salary		1,200		1,200		
Elections: Per Diem-						
Election Commissioners		500		500		
Election Officers		4,088		4,088		
Setting-Up Voting Places		11,492		11,492		
Courthouse:						
Renewals and Repairs		10,000		922		9,078
Utilities		25,000		17,882		7,118
Rentals		8,500		8,400		100
Supplies		500		15		485
Protection to Person and Property						
Disaster and Emergency Services:						
Director Salary		1,800		1,800		
Ambulance Service:						
Ambulance Support		26,250		26,250		
Office of Public Defender:						
Mandated Program Support		13,865		13,865		
Dog Warden		5,000		5,000		
Capital Projects						
Land		42,000		42,000		

	Final Budget		Budgeted Expenditures		Und (Ov Bud	er)
GENERAL FUND (Continued)		,				
Contingent Appropriations						
Reserve for Transfer	\$	49,436	\$		\$	49,436
Administration						
General Services:						
Bank Charges		250		226		24
Insurance		1,118		1,118		
Auditing Services		10,326		10,326		
Miscellaneous		64,988		64,988		
Fringe Benefits:						
County Contributions-						
Social Security		5,580		4,728		852
Retirement		4,380		3,422		958
Medicare		1,305		1,284		21
Health Insurance		16,292		16,292		
Life Insurance		874		874		
Worker's Compensation		1,960		1,960		
Unemployment Insurance		2,802		2,802		
Hazardous Duty Retirement		6,404		6,404		
Additional Payroll Contribution				60,000		(60,000)
Total General Fund	\$	445,173	\$	423,032	\$	22,141
ROAD AND BRIDGE FUND						
General Government						
Office of County Judge/Executive Salaries-						
County Judge/Executive	\$	29,899	\$	29,899	\$	
Secretary		8,096		8,096		
Materials and Supplies		873		873		
11						

	Final Budget		Budgeted Expenditures		Under (Over) Budget	
ROAD AND BRIDGE FUND (Continued)						
General Government (Continued)						
Fiscal Court:						
Magistrates-						
Salaries	\$	7,593	\$	6,685	\$	908
Copier		7,108		7,108		
Dues		1,855		1,545		310
Office of County Treasurer:						
County Treasurer Salary		10,787		10,787		
Printing and Advertising		795		241		554
Office of County Attorney						
Salaries-						
County Attorney		4,358		4,152		206
Secretary		2,730		2,730		
Materials and Supplies		336		223		113
Road Maintenance:						
Salaries-						
Road Foreman		18,997		18,997		
Road Labor		174,720		223,054		(48,334)
Crushed Stone and Gravel		130,000		161,386		(31,386)
Gasoline		35,000		60,559		(25,559)
Machinery and Equipment		24,914		43,169		(18,255)
Machinery and Equipment Repairs		15,584		13,684		1,900
Materials and Supplies		41,171		44,314		(3,143)
Pipes		8,609		5,668		2,941
Contracts With Vehicle Owners		11,060		11,160		(100)
Telephone		4,593		4,593		
Utilities		8,891		8,891		
Miscellaneous		21,535		52,191		(30,656)
Administration						
General Services:						
Bank Charges		2,056		2,110		(54)
Property Liability Insurance		22,607		21,941		666

(Continued)					Hn	der
	Final Budget		Budgeted Expenditures		(O	der ver) dget
ROAD AND BRIDGE FUND (Continued)	Duug	<u>,c.</u>	_ <u>- гхр</u>	enuitures	<u>Du</u>	ugei
Administration (Continued)						
Payments to Government Agencies:						
Board of Education	\$	13,375	\$	13,375	\$	
Fringe Benefits:						
County Contributions-						
Retirement		21,000		24,249		(3,249)
Social Security		16,225		17,498		(1,273)
Medicare		4,992		4,992		
Life Insurance		2,248		2,248		
Health Insurance		31,320		39,405		(8,085)
Worker's Compensation		11,470		11,318		152
Unemployment Insurance		7,198		6,856		342
Total Road and Bridge Fund	\$	701,995	\$	863,997	\$	(162,002)
JAIL FUND						
Protection to Persons and Property						
Office of Jailer:						
Personnel Services-						
Salaries-						
Jailer	\$	18,045	\$	18,093	\$	(48)
Routine Medical		2,000		749		1,251
Transporting Prisoners to						
Other Counties		2,412		2,793		(381)
Housing Juveniles		5,600		6,141		(541)
Contracts With Other Counties		35,000		59,237		(24,237)
Administration						
General Services:						
Association Dues		200		115		85
Miscellaneous		7,338		7,950		(612)

(Commuca)	Final Budg		Budgeted Expenditures		der ver) dget
JAIL FUND (Continued)					
Administration (Continued)					
Fringe Benefits: County Contributions- Hazardous Duty Retirement Social Security Medicare Life Insurance Health Insurance	\$	3,280 1,020 262 145 2,200	\$	3,402 1,041 243 118 2,296	\$ (122) (21) 19 27 (96)
Total Jail Fund	\$	77,502	\$	102,178	\$ (24,676)
LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND General Government					
Office of County Coroner: Salaries - Coroner Deputy Coroner Operating Expenses Miscellaneous	\$	3,600 1,200 735 140	\$	3,600 1,200 735 140	\$
Roads					
Road Maintenance: Landfill Contract Garbage Collection		46,836 26,658		42,566 6,387	4,270 20,271
Administration					
Fringe Benefits: County Contributions- Retirement Social Security Medicare		2,650 2,105 495		715 659 158	1,935 1,446 337

(Commuca)	Final Budget		Budgeted Expenditures		Under (Over) Budget	
LOCAL GOVERNMENT ECONOMIC <u>ASSISTANCE FUND</u> (Continued)						
Administration (Continued)						
Fringe Benefits: (Continued) Life Insurance	\$	300	¢	102	¢	110
Health Insurance	—	4,320	\$	182 3,516	\$	118 804
Total Local Government Economic						
Assistance Fund	\$	89,039	\$	59,858	\$	29,181
911 EMERGENCY FUND						
General Government						
Dispatchers Salaries	\$	45,730	\$	45,730	\$	
Telephone		918		918		
Miscellaneous		1,320		1,320		
Administration						
Fringe Benefits:						
Retirement		3,759		3,759		
Social Security Medicare		2,611		2,611		(16)
Health Insurance		719 12,355		735 12,355		(16)
Life Insurance		673		673		
Life insurance	-	073		073		
Total 911 Emergency Fund	\$	68,085	\$	68,101	\$	(16)
FIRE PROTECTION FUND						
Kentucky State Treasurer - Forestry	\$	1,526	\$	1,406	\$	120

(Continued)					T In dan	
	Fina Bud			lgeted enditures	Under (Over) Budge	
PARKS AND RECREATION FUND						
Park and Swimming Pool: Salaries	\$	5,000	\$	4,111	\$	889
Materials and Supplies	Ф	5,651	Ф	5,651	Ф	009
Renewals and Repairs		2,433		165		2,268
Miscellaneous		5,916		5,916		,
Administration						
Fringe Benefits:						
Social Security		310		255		55
Medicare		73		60		13
Total Parks and Recreation Fund	\$	19,383	\$	16,158	\$	3,225
FEDERAL GRANT FUND						
General Health and Sanitation						
Health Programs:						
Wellness Center	\$	50,000	\$		\$	50,000
Capital Projects						
Community Development						
Block Grant: Sewer Outlays		489,693				489,693
sewer canays	-	100,000				100,000
Total Federal Grant Fund	\$	539,693	\$	0	\$	539,693
STATE GRANT FUND						
Recreation and Culture						
Public Libraries:						
Program Support	\$	50,000	\$	0	\$	50,000
TOTAL BUDGET - ALL FUNDS	\$	1,992,396	\$	1,534,730	\$	457,666

REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



Honorable Hershell Sexton, Menifee County Judge/Executive Members of the Menifee County Fiscal Court

Report On Compliance And On Internal Control
Over Financial Reporting Based On An_Audit Of Financial
Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of Menifee County, Kentucky, as of and for the year ended June 30, 1999, and have issued our report thereon dated April 11, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether Menifee County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u> which are described in the accompanying comments and recommendations.

- County Funds Should Not Have Deficit Fund Balances
- The County Should Practice Better Cash Management
- Expenditures Should Not Exceed The Budgeted Amounts
- The County Should Maintain Adequate Documentation For Expenditures And Present All Claims To The Fiscal Court For Review
- The Fiscal Court Should Invest Moneys In Interest-Bearing Accounts
- The County Should Have A Written Agreement To Protect Deposits
- The County Should Record All Receipts
- The County Should Maintain Adequate Payroll Files
- The County Judge Should Receive The Statutory Maximum Salary

Honorable Hershell Sexton, Menifee County Judge/Executive Members of the Menifee County Fiscal Court Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Menifee County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect Menifee County's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in the accompanying comments and recommendations.

- County Funds Should Not Have Deficit Fund Balances
- The County Should Practice Better Cash Management
- The County Lacked an Adequate Segregation of Accounting Duties

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we consider the following to be material weaknesses:

- County Funds Should Not Have Deficit Fund Balances
- The County Should Practice Better Cash Management
- The County Lacked an Adequate Segregation of Accounting Duties

This report is intended solely for the information and use of management and is not intended to be and should not be used by anyone other than the specified party. However, this report, upon release by the Auditor of Public Accounts, is a matter of public record and its distribution is not limited.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed -April 11, 2000

COMMENTS AND RECOMMENDATIONS

MENIFEE COUNTY COMMENTS AND RECOMMENDATIONS

Fiscal Year Ended June 30, 1999

NONCOMPLIANCES

1. Expenditures Should Not Exceed The Budgeted Amounts

Menifee County spending exceeded appropriated expenditures by \$162,022 in the Road and Bridge Fund, \$24,676 in the Jail Fund, and \$16 in the 911 Emergency Fund. KRS 68.300 states that any appropriation made or claim allowed by the fiscal court in excess of any budget fund, and any warrant or contract not within the budget appropriation shall be void. No member of the fiscal court shall vote for such illegal appropriation or claim. We recommend the fiscal court comply with this statute in the future by making the appropriate budget amendments.

County Judge/Executive's Response:

We do intend to stay within the budgeted amounts.

County Treasurer's Response:

We send a financial statement to Department for Local Government monthly, and they will monitor this situation.

2. County Funds Should Not Have Deficit Fund Balances

At June 30, 1999, county funds had the following deficit fund balances:

Jail Fund	\$ 6,975
Local Government Economic Assistance Fund	643
Payroll Revolving Account	22,706

These fund deficits were caused by Menifee County Fiscal Court obligating more money than was collected during fiscal year ended June 30, 1999. KRS 68.110 states the fiscal court shall not in any year expend money in excess of the amount annually levied and collected for that year. We recommend the Menifee County Fiscal Court monitor their budget and cash flow to prevent future overspending.

County Judge/Executive's Response:

No Comment.

MENIFEE COUNTY COMMENTS AND RECOMMENDATIONS Fiscal Year Ended June 30, 1999 (Continued)

3. The County Should Maintain Adequate Documentation For Expenditures And Present All Claims To The Fiscal Court For Review

During the course of the audit, it came to our attention that the County Judge/Executive does not maintain invoices for all expenditures and does not present claims to the Fiscal Court for review before payment. KRS 68.275 requires the County Judge/Executive to present claims to the Fiscal Court for review prior to payment. We recommend that the County Judge/Executive maintain adequate invoices for claims and present claims to the Fiscal Court before payment.

County Judge/Executive's Response:

I agree this should be done.

County Treasurer's Response:

This is being done correctly now.

4. The Fiscal Court Should Invest Moneys In Interest-Bearing Accounts

Menifee County does not utilize interest-bearing accounts appropriately. The Road and Bridge Fund maintains a passbook savings account which is used occasionally. The use of interest-bearing accounts is a cash management practice that enables the county to obtain a greater benefit for its money. We recommend the county utilize interest-bearing accounts where possible.

County Judge/Executive's Response:

If the County goes to a one-account system, we will do this, and we will probably do this for accounts that are large enough.

5. The County Should Have A Written Agreement To Protect Deposits

The county maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. As of July 17, 1998, the county had bank deposits of \$280,590; FDIC insurance of \$100,000; and collateral pledged or provided of \$600,000. Even though the county obtained sufficient collateral of \$600,000, there was no written agreement between the county and the depository institution, signed by both parties, securing the county's interest in the collateral. We recommend the county enter into a written agreement with the depository institution to secure the county's interest in the collateral pledged or provided by the depository institution. According to federal law, 12 U.S.C.A. § 1823(e), this agreement, in order to be recognized as valid by the FDIC, should be (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

County Treasurer's Response:

We will do this.

MENIFEE COUNTY COMMENTS AND RECOMMENDATIONS Fiscal Year Ended June 30, 1999 (Continued)

6. The County Should Record All Receipts

The county received receipts from insurance premium tax in the amount of \$101,073 and interest earned of \$1,611, which was deposited into a separate checking account, titled Investment Fund. These receipts were not posted to any budgeted fund. This account should have been included in the General Fund and posted to the county's financial statement. KRS 68.020 states the County Treasurer should keep an accurate detailed account of all money received and disbursed for the county. We recommend the county comply with this statute in the future by including all receipts and disbursements on the county's financial statement.

County Judge/Executive's Response:

When this check came in, we felt the check was a mistake, so we put the money in a separate account.

7. The County Should Maintain Adequate Payroll Files

During the test of payroll, we noted that the county did not maintain timesheets for several employees or documentation for overtime worked. KRS 337.320 states that the employer shall keep the hours worked each day and each week by each employee. We recommend that the county and the County Treasurer comply with KRS 337.320 and maintain adequate timesheets and documentation for overtime worked.

County Treasurer's Response:

Timesheets are maintained, however, we could not locate them.

8. The County Judge Should Receive The Statutory Maximum Salary

During the test of payroll, we noted that the County Judge/Executive did not receive the statutory maximum salary for the calendar year 1998. In addition, the County Judge/Executive's salary was less than the County Clerk's salary. KRS 67.705 states that the County Judge/Executive receive annual compensation not less than any other county official in the county. We recommend the County Judge/Executive comply with KRS 67.705 and receive an additional \$823 for calendar year 1998 salary.

County Judge/Executive's Response:

We will comply.

MENIFEE COUNTY COMMENTS AND RECOMMENDATIONS Fiscal Year Ended June 30, 1999 (Continued)

9. The County Should Practice Better Cash Management

During fiscal year ended June 30, 1999, the payroll account was overdrawn by as much as \$69,686. In addition, the county paid \$15,710 in bank charges for overdrafts in several bank accounts. On May 20, 1999, the county deposited \$60,000 into the payroll account from the General Fund to reduce this negative balance. The county has incurred large amounts of bank charges relating to overdrawn accounts for the past three years. The bank has continually agreed to "cover" the county's overdrawn accounts; therefore, the county has not resolved the negative balance in the payroll account. We recommend the Fiscal Court monitor its cash flow to prevent excessive bank charges and overspending. We further recommend the county suspend all but essential expenditures until cash flow problems are successfully resolved. We will refer this issue to the Attorney General for further investigation.

County Judge/Executive's Response:

The Fiscal Court and I have addressed this problem, and think we have it under control.

County Treasurer's Response:

The payroll deficit has been resolved, and I am monitoring the cash balances daily.

10. The County Lacked An Adequate Segregation Of Accounting Duties

Menifee County Fiscal Court lacked an adequate segregation of accounting duties. There is a limited staff size, which prevents an adequate division of accounting responsibilities. Furthermore, the County Treasurer has statutory authority to assume the role as custodian of assets, as well as recorder of transactions and preparer of financial statements. An adequate segregation of accounting duties is a judgement established by management and is affected by circumstances beyond management's control. Management has assessed costs associated with increasing these internal controls and has decided these costs outweigh the benefits of increased controls.

County Judge/Executive's Response:

This has been taken care of.

PRIOR YEAR FINDINGS

- Expenditures Should Not Exceed The Budgeted Amounts
- County Funds Should Not Have Deficit Fund Balances
- The Fiscal Court Should Invest Moneys In Interest-Bearing Accounts
- The County Should Have A Written Agreement To Protect Deposits
- The County Should Record All Receipts
- The County Should Practice Better Cash Management
- The County Lacked An Adequate Segregation of Accounting Duties

CERTIFICATION OF COMPLIANCE – LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

MENIFEE COUNTY FISCAL COURT

Fiscal Year Ended June 30, 1999

CERTIFICATION OF COMPLIANCE

LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

MENIFEE COUNTY FISCAL COURT

The Menifee County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

Name

County Judge/Executive

Name

Name () County Treasurer